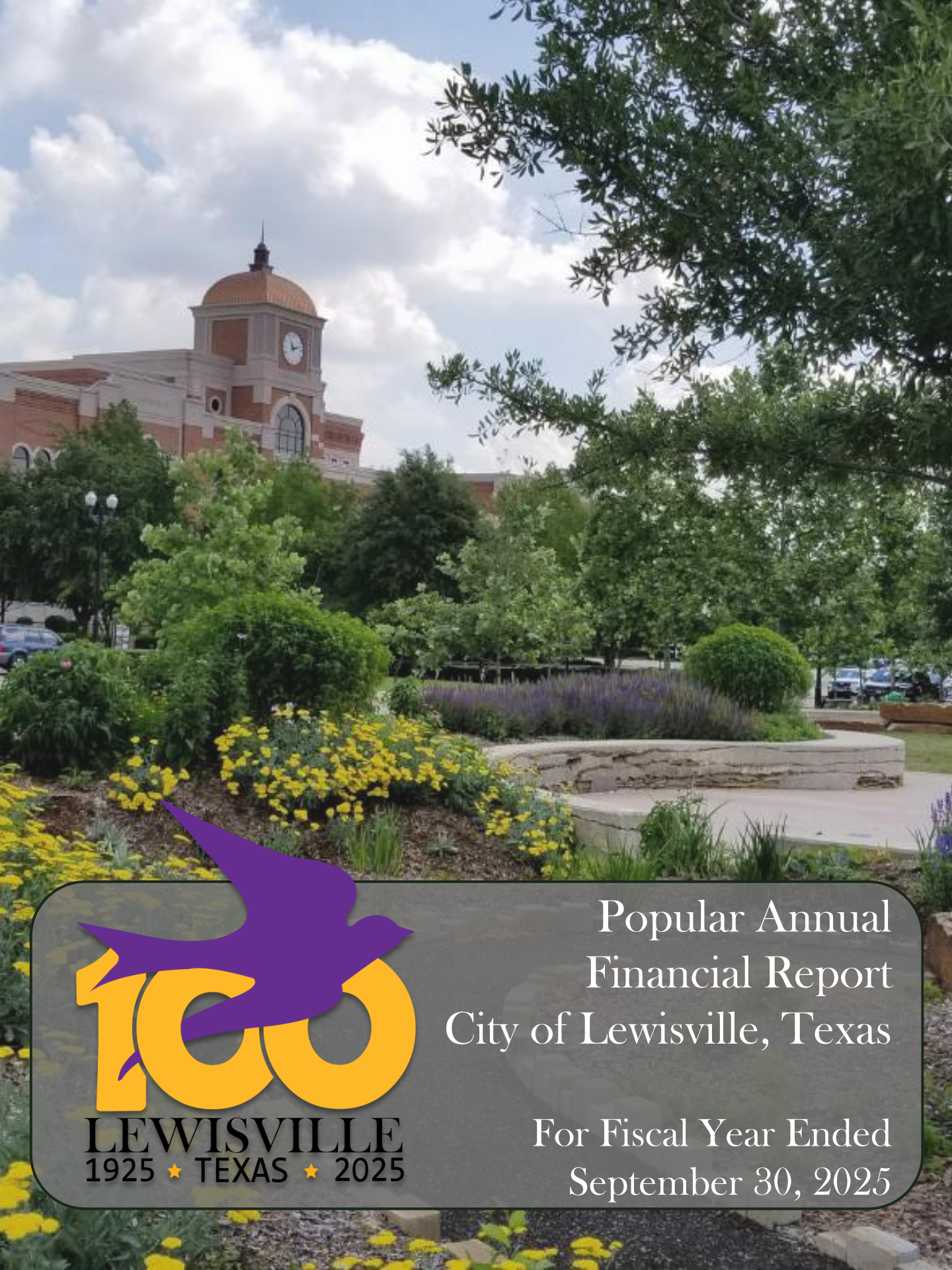

Popular Annual Financial Report City of Lewisville, Texas

For Fiscal Year Ended
September 30, 2025

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MESSAGE FROM THE CITY MANAGER

Dear Residents,

We are pleased to present the City of Lewisville's Popular Annual Financial Report (PAFR) for the fiscal year ended September 30, 2025. The PAFR provides a summarized overview of the City's Annual Comprehensive Financial Report (ACFR). While the ACFR contains detailed and technical financial information, the PAFR presents the City's financial results in a more accessible format for residents and readers who may not have an accounting background. Through charts, graphs, and infographics, this report highlights key financial information and provides a clear snapshot of the City's financial condition and operations.

The City of Lewisville is committed to financial transparency and believes that open government is accountable government. Although the Government Finance Officers Association (GFOA) encourages state and local governments to publish Popular Annual Financial Reports, preparation by cities is voluntary. Lewisville chooses to prepare this report to provide residents an easy-to-read summary of the City's financial activities and to demonstrate good stewardship of taxpayer resources.

The City is proud that its FY2024 PAFR received the GFOA Popular Annual Financial Reporting Award. Lewisville was also recognized as a GFOA Triple Crown recipient, an honor awarded to governments that receive the Certificate of Achievement for Excellence in Financial Reporting, the Popular Annual Financial Reporting Award, and the Distinguished Budget Presentation Award in the same year. This marked the third consecutive year the City received this distinction. The City will pursue recognition for its FY2025 reports as well.

As Lewisville celebrated its 100th year in 2025, the City continues its commitment to transparency, accountability, and sound financial stewardship looking ahead to the next 100 years.

On behalf of the City of Lewisville team, we thank you for taking an active role in your community. If you have questions about the PAFR or the City's finances, I encourage you to contact the City of Lewisville Finance Department at 972.219.3420.

Respectfully,

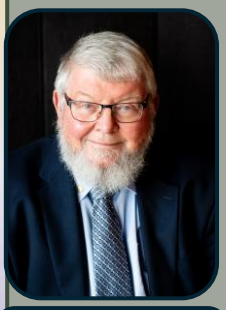
Claire Powell, City Manager

MEET THE LEADERS

Mayor T.J. Gilmore

T. J. Gilmore was first elected Mayor in May 2021, and re-elected in 2024, after serving 10 years on the City Council. He is a native of Arizona and a graduate of the University of Arizona with a degree in Social and Behavioral Science. Gilmore and his wife, Tanya, have lived in Lewisville since 2001 and have three children who are Lewisville High School graduates. In addition to serving as Mayor, Gilmore is Vice-Chair of the DCTA Board of Directors, Chair of the Transit Coalition of North Texas, serves on the North Central Texas Council of Governments Executive Board of Directors, and is a Rotarian.

City Council Members

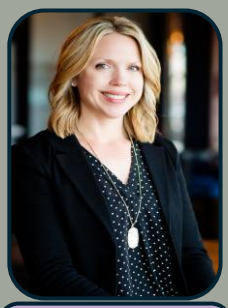


Bob Troyer
Council
Place One

William Meridith
Council
Place Two

Ronni Cade
Council
Place Three

Lonnie Tipton
Council
Place Four



Kristin Green
Council
Place Five

Patrick Kelly
Council
Place Six

Lewisville is a home-rule city and operates under the Council-Manager form of government. The City Council is comprised of the Mayor and six council members and is responsible for enacting ordinances, resolutions and regulations governing the City.

The City Council appoints the members of various boards and commissions, the City Attorney, Municipal Judge, City Secretary and City Manager. As chief administrative officer, the City Manager is responsible for implementing Council polices, overseeing all operations, and hiring and supervising the various department directors.

City Council meetings are held on the first & third Mondays of each month at 7p.m. unless the meeting falls on a recognized holiday at which time the meeting will be held the next Monday

LEWISVILLE AT A GLANCE

Residents of Lewisville

Mayor and City Council

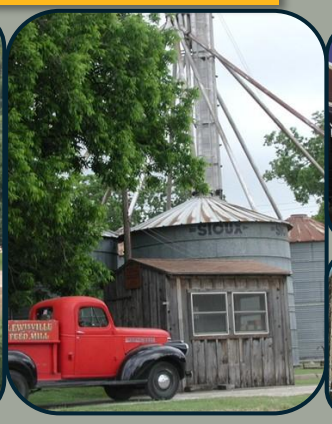
- City Attorney
- City Manager
- Municipal Judge
- City Secretary
- Director of Economic Development & Tourism

Assistant City Manager	Deputy City Manager	Assistant City Manager
Director of Planning	Director of Finance	Chief of Police
City Engineer	Chief Information Officer	Fire Chief
Director of Neighborhood & Inspection Services	Director of Parks & Recreation	Director of Human Resources
Director of Public Services	Director of Municipal Court	Director of Library Services
	Budget Manager	Director of Community Engagement

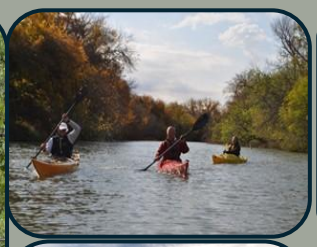
1913 – The first car is brought to Lewisville, purchased by a local doctor.

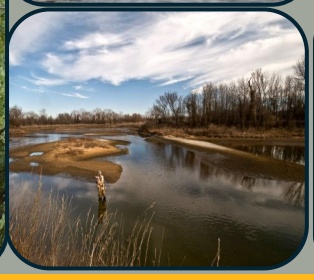
LEWISVILLE AT A GLANCE

History



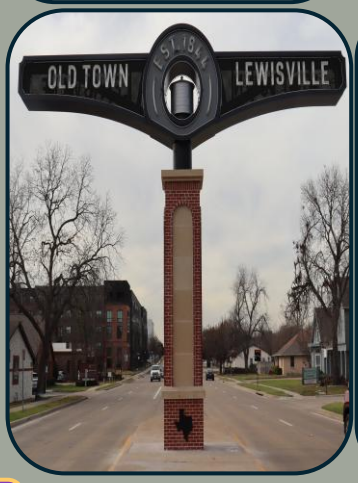
Nature





Arts

Community



Maps & Stats

Old Town Lewisville 1956

Fast Stats

16 Minutes From DFW Airport

43.22 Square Miles

Fast Facts

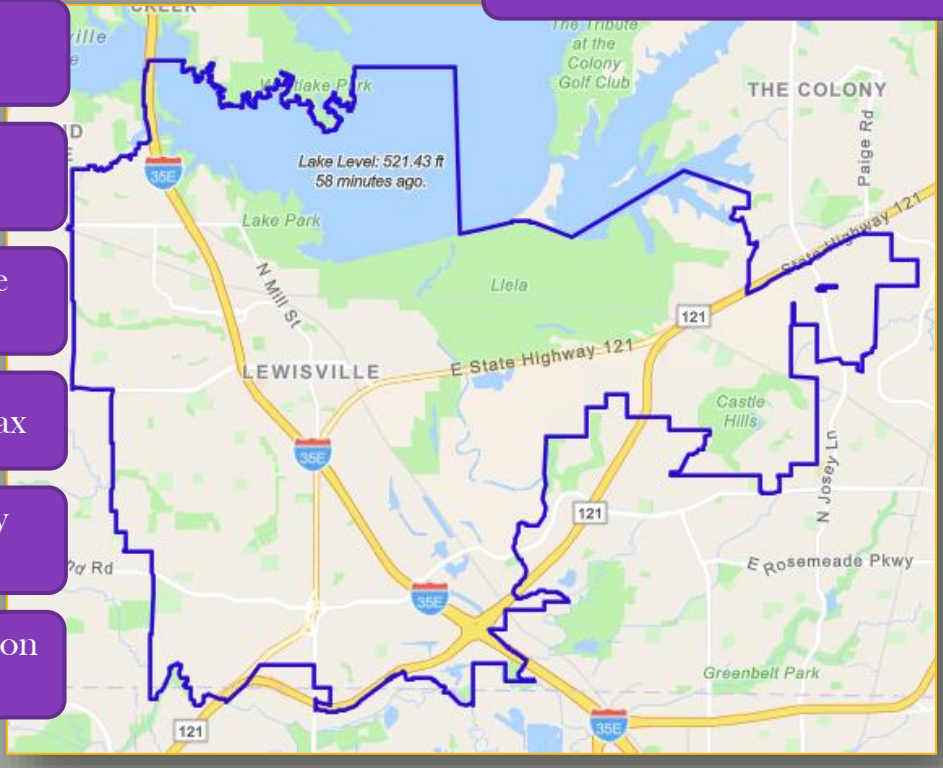
140,880 Residents

$383,444 Median Home Value

0.419009 City Property Tax

$134 in Average Monthly Tax on a Home

Taxes of $1,607 Annually on the Average Home



Popular Spots & Events

ANNUAL EVENTS

Danza Folklorica perform at Fiesta Chara 2025

St. Paddy's Texas Style In March

Sounds of Lewisville Concert Series In May and June

Fiesta Charra In May

Lewisville Colorpalooza

Juneteenth Celebration

Western Days In Fall

Little Monsters on Main

Holiday Stroll In December

LEWISVILLE 1925 • TEXAS • 2025

Popular Spots & Events

LLELA: Lewisville Lake Environmental Learning Area

Fishing
Camping
Birdwatching
Nature Trails
Learn more: llela.org

Lewisville Grand Theater

Enjoy Rotating Art Exhibits

Live Music

Learn More:
lewisvillegrand.com

Economic Development

In just a decade, Lewisville has seen remarkable growth in population. Climbing 40.32% from 100,400 in 2016 to 140,880 today

Lewisville's thriving economic climate has resulted in a higher quality of life, more entertainment options and greater access to jobs than ever before. The City's assessed valuation for 2025 was $19.4 billion, a 2.6 percent increase from the prior year.

West Side Lewisville 1920

Click here to learn more about Economic Development!

1956 – Lewisville City Hall and a Post Office are built on the corner of Charles and Church streets.

AWARDS & ACHIEVEMENTS

During the most recent evaluation period, the Government Finance Officers Association (GFOA) has awarded the City:

Certificate of Achievement in Financial Reporting (FY 2024)
Popular Annual Report Award (FY 2024)
Distinguished Budget Presentation Award (FY 2025)

With this, Lewisville was recognized as a triple crown winner by the GFOA. The award recognizes governments that have received each of these three awards in a single evaluation period

The City of Lewisville has been awarded the prestigious Annual Achievement of Excellence in Procurement (AEP) For 2025 from the National Procurement Institute, Inc. (NPI)

The Texas Comptroller's Office recognized the City of Lewisville as achieving specific transparency goals through the comptroller's Transparency Stars program. The City of Lewisville received a star in the area of Traditional Finances, which recognizes entities for their outstanding efforts in making their spending and revenue information available. Financial Transparency

Lewisville Public Library earned the Achievement of Library Excellence Award from the Texas Municipal Library Directors Association. Learn more about the library and see current events and programs at: Lewisville Library

2025 National Gold Medal Award (Class III) Awarded to the Lewisville Parks and Recreation Department (PARD) for excellence in management by the American Academy for Park and Recreation Administration (AAPRA) and the National Recreation and Park Association (NRPA) http://www.playlewisville.com.

Government Wide Financials - Statement of Net Position

LEWISVILLE 1925 • TEXAS • 2025

PURPOSE: The purpose of government-wide financial statements is to present the financial position and operating results of the governmental entity as a whole.

NET POSITION: The City's combined net position was $1.11 billion as of September 30, 2025, an increase of $87.36 million from the prior year, which is due in part to an increase in governmental activities net position of $60.80 million and increase in business-type activities net position of $26.56 million.

WHY: Property taxes increased $5.69 million as a result of growth in the taxable assessed value. By far the largest portion of the City's net position (81 percent) reflects its investment in capital assets (i.e., land, buildings, machinery, equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

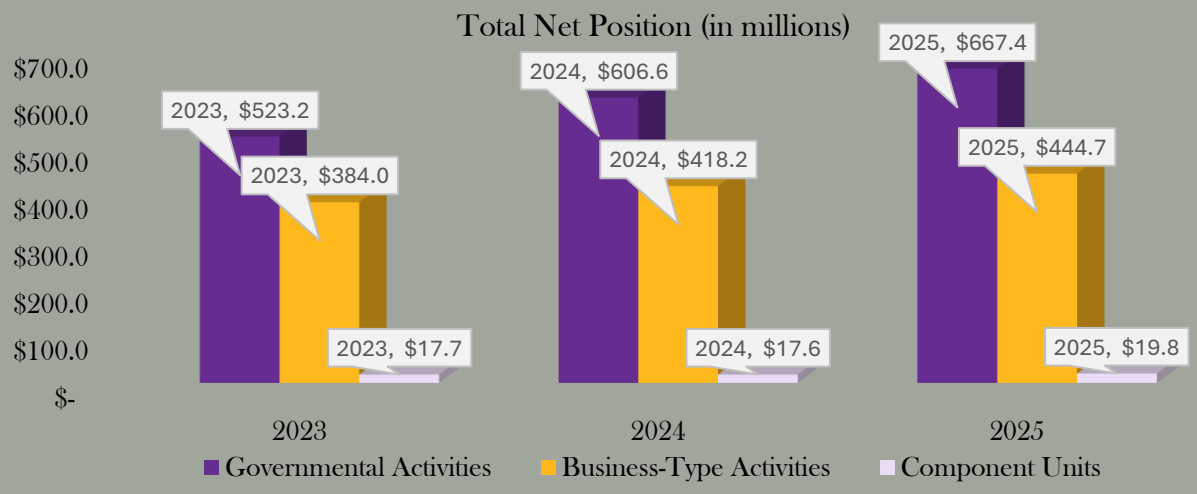
Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. For fiscal year 2025, the following are included within the discretely presented component units:

- Lewisville Housing Finance Corporation
- Lewisville Industrial Development Authority, Inc.
- Lewisville Parks and Library Development Corporation
- Lewisville Public Facility Corporation

Statement of Net Position	Primary Government			
	Governmental Activities	Business-type Activities	Total	Component Unit
ASSETS				
Current and other assets	$ 290,334,755	$ 200,998,546	$ 491,333,301	$ 25,686,529
Capital assets	812,438,752	379,023,501	1,191,462,253	2,082,277
Total Assets	1,102,773,507	580,022,047	1,682,795,554	27,768,806
DEFERRED OUTFLOWS OF RESOURCES	19,114,349	2,205,845	21,320,194	364,667
LIABILITIES				
Noncurrent liabilities	404,082,846	127,837,790	531,920,636	7,273,796
Other liabilities	40,017,910	8,504,927	48,522,837	914,731
Total Liabilities	444,100,756	136,342,717	580,443,473	8,188,527
DEFERRED INFLOWS OF RESOURCES	10,417,231	1,149,859	10,417,231	97,035
NET POSITION				
Net investment in capital assets	534,540,699	359,243,509	893,784,208	-
Retricted for debt service	5,509,204	10,596,972	16,106,176	-
Restricted for capital projects	39,458,546	-	39,458,546	-
Restricted for public safety	11,414,064	-	11,414,064	-
Restricted for grant purposes	54,384	-	54,384	-
Restricted for tourism	7,711,342	-	7,711,342	-
Restricted for other	7,306,883	-	7,306,883	-
Restricted for OPEB	703,725	69,389	773,114	-
Unrestricted	60,671,022	74,825,446	135,496,468	19,847,911
Total Net Position	667,369,869	444,735,316	1,112,105,185	19,847,911

Statement of Net Position

Net position is the financial "net worth" of the City which remains after subtracting all liabilities from total assets.



Three Pillars of Net Position

Governmental Activities

Generally financed through taxes and other program revenues. It includes the general fund, debt service, capital projects and special revenues like grants and donations.

Business Type Activities

Financed in whole or in part by fees charged to external customers for goods or services like water, wastewater, and drainage and their related capital projects.

Component Units

Discretely Presented legally separate organizations for which the City is financially accountable.

The Hallford and King families were the first to settle in the area of modern-day Lewisville, naming it the Holford Prairie Settlement in 1894.

Statement of Activities

The City's general revenues and transfers decreased by 0.5% or $946 thousand primarily due to a decrease in investment earnings which was offset by an increase in property taxes. Governmental activities relating to operating grants and contributions decreased $4.1 million. Capital grants and contributions decreased $5.2 million from 2024 mainly due to a decrease in contributions received through Texas Department of Transportation. The most significant governmental expense for the City is payroll and personnel-related cost. For the year, these costs were $104.3 million or 56.0% of total expenses. This was an increase in payroll cost from prior year of $4.6 million due to an increase in personnel and merit salary increases. Payroll costs are closely monitored to ensure they fall in line with budgeted amounts. Due to vacancies throughout the year, payroll costs came in $2.4 million less than originally budgeted.

Business-type activities increased the City's net position by $26.6 million. The City's water and sewer system recorded charges for services of $54.5 million. This revenue source increased $3.4 million from the prior fiscal year. Revenues for the stormwater utility in fiscal year 2025 amounted to $8.02 million. This was an increase in stormwater utility of $1.22 million. Non-cash capital contributions from developers and cash receipts in the form of development impact fees amounted to $14.3 million. This was a decrease of $5.1 million from 2024 because of a decrease in contributed revenue primarily in the Water and Sewer Utility Fund.

	Primary Government		
	2025	2024	2023
REVENUES			
Program revenues			
Charges for services	$ 85,596,953	$ 77,604,135	$ 78,872,592
Operating grants and contributions	26,054,840	30,110,590	12,631,279
Capital grants and contributions	31,299,197	41,593,255	18,492,051
General revenues:			
Property taxes	95,138,938	89,087,038	80,559,488
Other taxes	66,195,690	65,245,804	64,942,851
Other	19,631,033	28,566,881	20,168,191
Total Revenues	323,916,651	332,207,703	275,666,452
EXPENSES	236,560,804	219,585,654	202,403,047
Change in net position	87,355,847	112,622,049	73,263,405
Net position - beginning	1,024,749,338	907,252,577	833,989,172
Change in financial reporting entity	-	4,874,712 (1)	-
NET POSITION - ENDING	$ 1,112,105,185	$ 1,024,749,338	$ 907,252,577

(1) Beginning Net Position increased $4.9 million due to a change in a financial reporting entity. Tax Increment Reinvestment Zone Number 1 is no longer a discretely presented component unit.

Statement of Activities

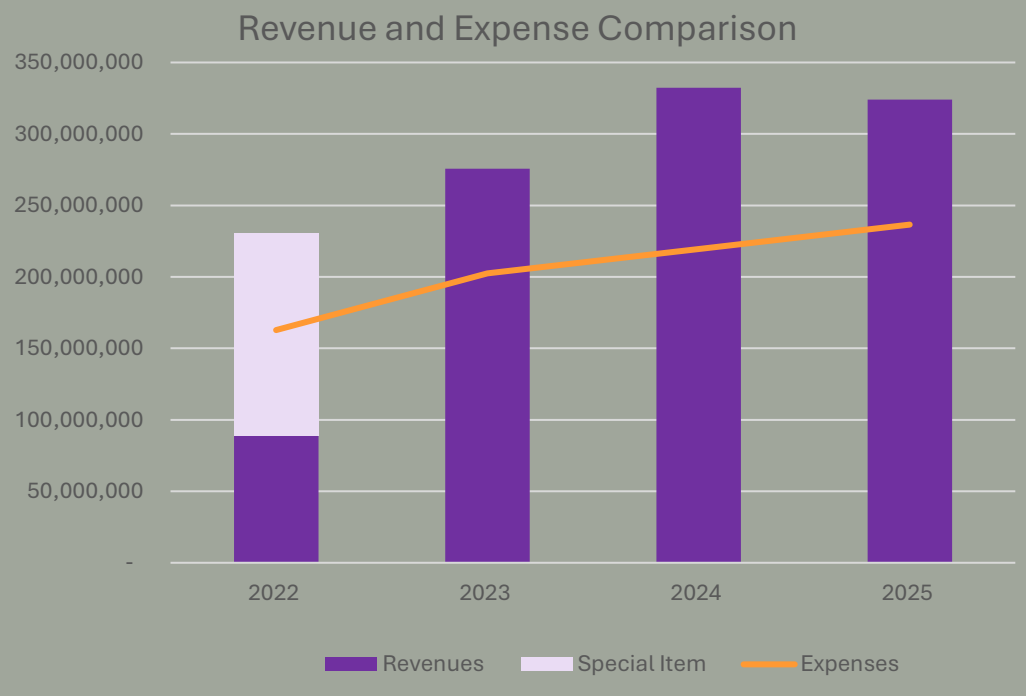
Operating Grants are those grants received to finance regular operations of a specific purpose. These include City activities such as social service agencies supported through the Community Development Block Grant (CDBG).

Capital Grants are grants or other capital assets received by the City restricted for capital purposes. These include funding from Texas Department of Transportation to support capital projects.

Contributions are revenues received in support of City activities such as a donation for a special event.

Lewisville History

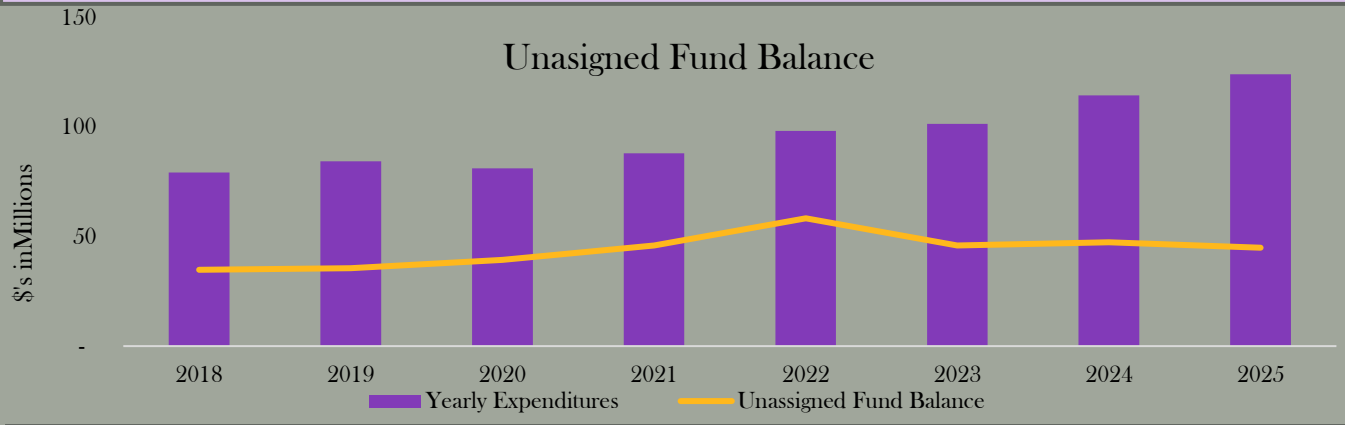
Cobb's Dry Goods was founded in 1874, predating the city of Lewisville itself.



General Fund- Overview

General Fund Balance vs. Expenditures - Total fund balance for the General Fund as of September 30, 2025, was $47.7 million, a decrease of $2.0 million or 3.8% from the prior year. Fund balance is the difference between assets and liabilities and indicates funds available to support non-recurring City services. In comparing the final budget to actual, actual revenues outperformed the final budget, with total revenues exceeding budget by approximately $0.4 million, expenditures came in $1.3 million under budget, and other financing sources/uses came in $0.7 million better than expected. The final budget anticipated a net reduction in fund balance of $4.4 million. Due to the positive budget to actual variance, the reduction in fund balance was only $2.0 million.

Non-spendable and assigned fund balance totaling $2.6 million accounts for prepaid items and supplemental appropriations committed for a specific purpose. The remaining unassigned fund balance of $45.04 million can be used for supporting onetime or emergency-type uses. A General Fund reserves plan is approved annually by City Council that utilizes these added reserves for one-time purchases and capital projects.

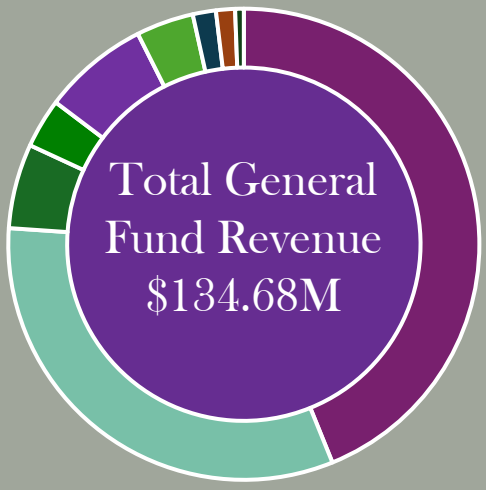


The Goal: The City of Lewisville seeks to maintain a reserve level above 20% of expenditures.

The Results: As you can see above, the City exceeds that goal annually. Unassigned fund balance for fiscal year 2025 is 36.2% of yearly expenditures.

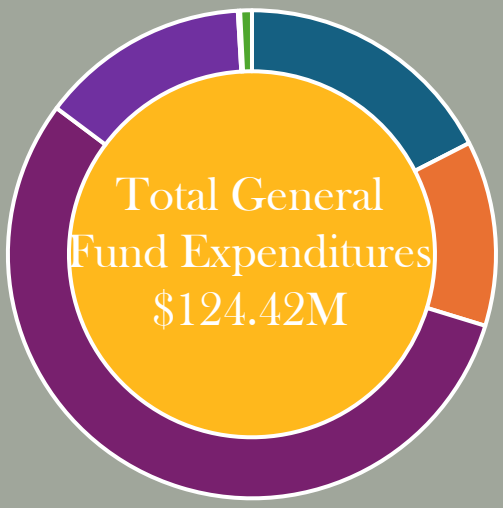
The Future: The City has an ongoing five-year plan for future expenditures of reserves.

General Fund - Financials



- Property Taxes
- Sales Tax
- Other Taxes
- License and Permits
- Charges for Services
- Recreation
- Fines
- Investment Earnings
- Miscellaneous

The General Fund is the primary operating fund and is the foundation for all governmental activities.



- General government
- Culture, parks, and recreation
- Public safety
- Public & development services
- Interest and fiscal charges
- Capital outlay

Lewisville Lake History

1954-Lewisville Dam is completed, expanding the Garza-Little Elm Reservoir into Lewisville Lake, covering 29,592 acres of surface area and reaching a maximum depth of 67 feet.

1971-U.S. Corps of Engineers officially changes the name of Garza-Little Elm Reservoir to "Lewisville Lake," 16 years after Congress passed a 1955 bill authored by Rep. Frank Ikard that named the Lewisville Dam.

2015-The rainiest May in Texas history floods rivers and lakes statewide, and Lewisville Lake peaks at a record elevation of 537.02 feet above sea level

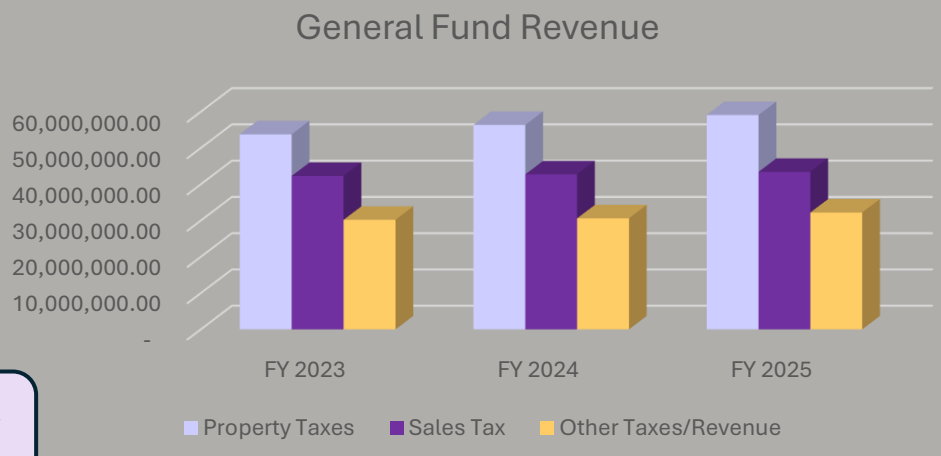
Lewisville Lake is one of the largest lakes in Texas, with 233 miles of shoreline

General Fund- Revenue

The city logo features a Purple Martin, one of America's favorite songbirds and the largest North American Swallow. Thousands of the birds return to Lewisville each year, building nests and raising families to prepare to migrate to Brazil for the winter months. You can see Purple Martin houses on the grounds of Lewisville City Hall, and at the Frederick P. Herring Parks & Recreation center as well as in several city parks.

To learn more about Purple Martins go here: Purple Martins

For FY 2025, the General Fund's largest source of revenue was property tax, accounting for 43.9%, or $59.1 million of total revenues. This was an increase of $2.7 million, a result of growth in the taxable assessed value. Sales tax was the second largest source of revenue accounting for $43.4 million or 32.2% of total revenues. Other taxes and revenue accounted for $32.2 million or 23.9% of total revenues.



65%

$4,286
Lewisville ISD

24.1%

$1,607
City of Lewisville

10.9%

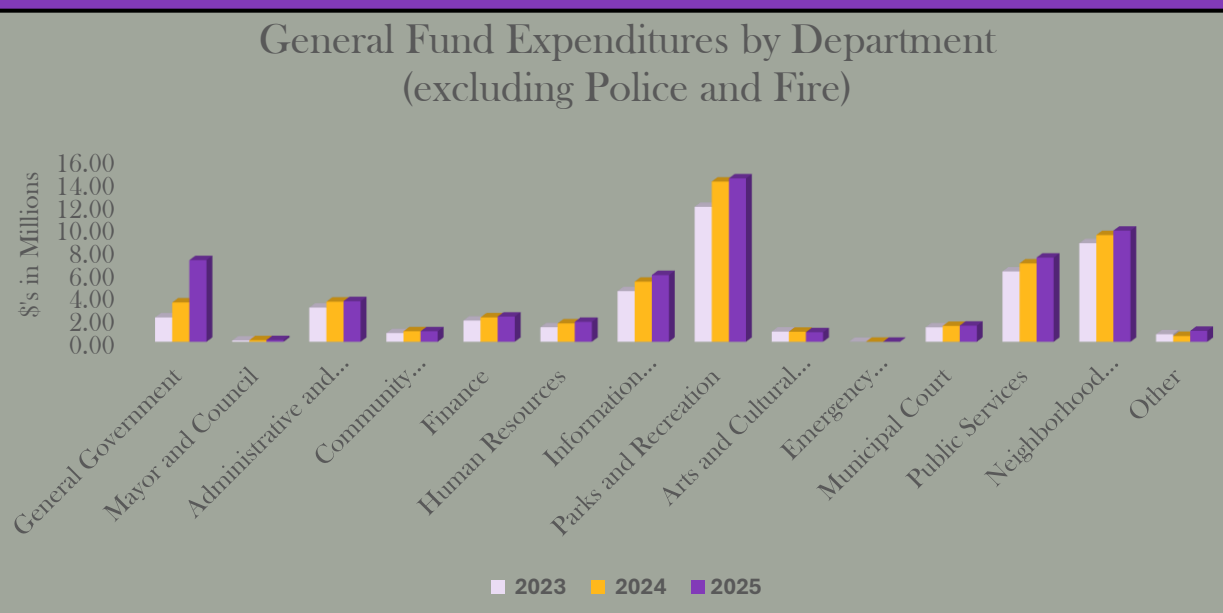
$712
Denton County

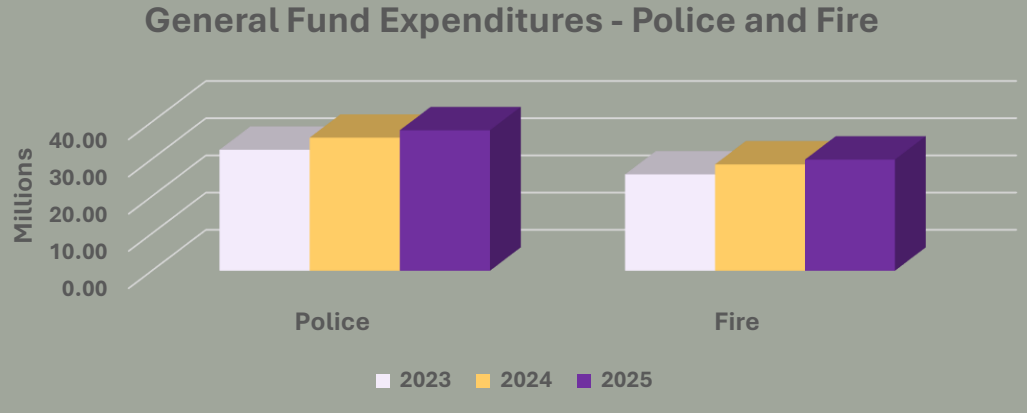
For the typical Lewisville household, 65% ($4,286) of taxes goes to Lewisville ISD, 24.1% ($1,607) goes to the City, and 10.9% ($712) goes to Denton County.

General Fund- Expenditures

EXPENDITURE CATEGORIES

General Government - City Administration, Finance, Legal, and other support departments.
Culture and Recreation - Parks and Recreation and Arts and Cultural Events Public Safety - Police, Fire, Emergency Management, Municipal Court
Public & Development Services - Public Services and Neighborhood Services
Capital Outlay - Machinery and equipment, vehicles, project costs





Enterprise Funds

The City reports two major enterprise funds. Enterprise Funds are defined as funds where user fees are set at a level sufficient to cover the costs of services provided. User fees collected are restricted in their use and can only be used to support the operation and maintenance of the utility system.

Stormwater Utility Enterprise Fund

This Enterprise Fund is used to account for the Drainage Utility Fee revenue which funds stormwater programs and infrastructure.

Water and Sewer Utility Enterprise Fund

This Enterprise Fund is used to account for operations of the City's water and wastewater systems.

(in millions)	Water and Sewer	Stormwater	Total
Operating Revenue	$ 54.5	$ 8.0	$ 62.6
Operating Expenses	$ 44.1	$ 2.9	$ 47.0
Operating Income	10.43	5.12	15.55
Non Operating Revenues (Expenses)	3.7	0.9	4.6
Income before Transfers and Capital Contributions	14.10	6.01	20.11
Transfers and Capital Contributions	5.96	1.11	7.07
Change in Net Position	**20.06**	**7.12**	**27.18**
Net Position, beginning of year	364.11	52.10	416.21
Net Position, end of year	**$ 384.2**	**$ 59.2**	**$443.4**

Debt

The City utilizes bond financing, in addition to cash, to support long-lived infrastructure assets such as roads and bridges, facilities, and utility system improvements. The City primarily issues debt that is exempt from federal and state income taxes, which lowers the City's cost of borrowing

General Obligation (GO) Debt is debt used for public improvements where repayment is supported by ad valorem (property) taxes or other alternative revenues to pay for principal and interest on the bonds.

Certificates of Obligation (CO) Debt is non-referendum debt used for public improvements where payment is supported by ad valorem taxes or other alternative revenues to pay for principal and interest on the bonds.

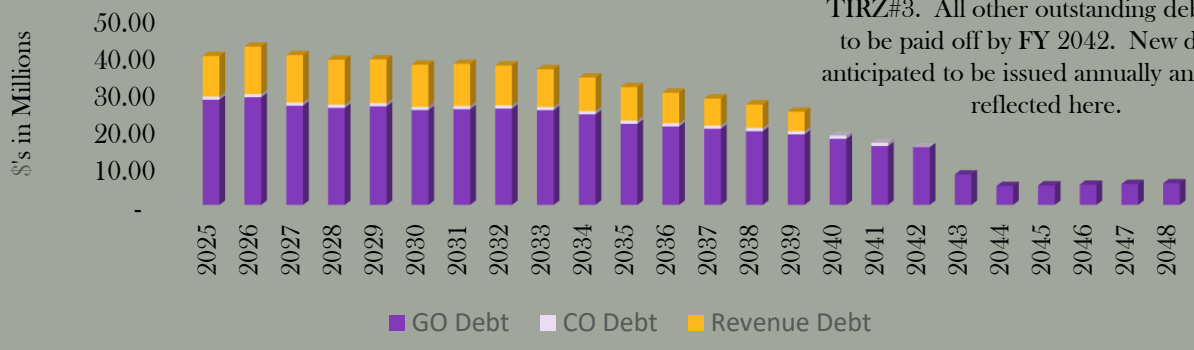
Revenue Debt is debt used for public improvements that is supported by pledged revenues to pay for principal and interest on the bonds. General debt per Capita: $2,480

Tittle McFadden Public Safety Center

John Ashman Fire Training Complex

Citywide Street Projects

Debt Payoff



Debt Service beyond FY 2042 is to be paid solely from revenue generated from TIRZ#3. All other outstanding debt is set to be paid off by FY 2042. New debt is anticipated to be issued annually and is not reflected here.

GLOSSARY OF TERMS

Business Type Activities	are those activities financed in whole or in part by fees charged to external customers for goods and services like water, wastewater, and drainage and their related capital projects.
Capital Grants	are grants or other capital assets received by the City restricted for capital purposes. These include funding from Texas Department of Transportation to support capital projects.
Contributions	are revenues received in support of City activities such as donation for a special event.
Discretely Presented Component Units	are legally separate organizations for which the City is financially responsible.
Deferred Inflows Of Resources	represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.
Deferred Outflows of Resources	represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow or resources (expense/expenditure) until then.
Enterprise Funds	cover water, sewer, and stormwater services. These services are intended to be self-sustaining. Costs are funded through user charges, like a private business.
Governmental Activities	are activities that are primarily financed through taxes and other program revenues. They include the general fund, debt service, capital projects and special revenues like grants and donations.
Fund	is an accounting entity with a set of self-balancing accounts that is used to account for financial transactions for specific activities of government functions
Net Position	represents the difference between the City's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources..
Operating Grants	are those grants received to finance regular operations of a specific purpose. These include City activities such as social service agencies supported through the Community Development Block Grant (CDBG).
Unassigned Fund Balance	represents any residual fund balance which has not been classified within the other fund balance categories (Non-Spendable, Restricted, Committed, Assigned).Only the General Fund can have a positive unassigned fund balance.

WHAT'S NEXT? FISCAL YEAR 2026

- Vision 2035 Community Engagement Planning and Outreach
- City Wide Construction Project Advancements
- Animal Shelter Expansion Project
- Green Space Expansions and Beautification Initiatives
- Continued Transparency in Financial Reporting

LEWISVILLE 2035 VISION

Learn more: Lewisville Vision 2035

The City of Lewisville is undertaking a comprehensive update to its 2025 vision plan, originally adopted in 2015 and updated in 2020. The new Plan will be titled Lewisville 2035 Vision Plan and will guide the City through the next decade. The initiative outlines the future moving forward, focusing on key areas and big moves which will be influenced by YOU, the residents and businesses that call Lewisville home. The Lewisville City Council, Planning & Zoning Commission, and City Staff will use the Plan to make important land use, budgeting and development decisions. Throughout the planning process, the City will host a variety of community meetings, surveys, and engagement opportunities to allow the community to help shape the vision for Lewisville

To the Reader:

This Popular Annual Financial Report is intended to provide information on the City's financial condition in a summarized, easily understandable format. Information in the Popular Annual Comprehensive Financial Report (ACFR). Please note that the Annual Comprehensive Financial Report discloses detailed information regarding the information provided herein.

Click the QR Code to the right to access the ACFR.

Additionally, metrics related to City of Lewisville activity can be found using the QR Code to the left.

Comments or suggestions for improving the document should be addressed to:

City of Lewisville, Finance Department
151 West Church Street
Lewisville, TX 75057
Phone: 972-219-3420
Email: financedepartment@cityoflewisville.com